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REPORT OF THE CHAIRMAN  
OF THE  
GOVERNMENTAL REORGANIZATION STUDY COMMITTEE

Senate Concurrent Resolution 135 which was adopted by the Second Regular Session of the Sixty-third General Assembly directed the Legislative Council to consider study proposals, determine priorities, and authorize such studies as may be feasible. The Council reviewed the joint and concurrent resolutions which were introduced in the 1970 Session but not adopted, and established the Governmental Reorganization Study Committee and directed it to evaluate and establish priorities among the various recommendations regarding reorganization of state departments and agencies, particularly the recommendations of the Governor's Economy Committee as proposed in Senate Concurrent Resolution 133. In addition the Committee was also directed to consider Senate Concurrent Resolution 106 and House Concurrent Resolution 127 which propose a revision of the state penal and correction system, House Concurrent Resolution 112 which concerns possible duplication of administrative activities of the Departments of Agriculture and Health, House Concurrent Resolution 133 which suggests establishing a Department of Transportation, and House Concurrent Resolution 145 which relates to an agreement of the Warehouse Division of the Commerce Commission with the Commodity Credit Corporation.

The following members were appointed to serve on the Governmental Reorganization Study Committee:

Senator Robert R. Rigler, Chairman, New Hampton  
Senator Leigh Curran, Mason City  
Senator Andrew G. Frommelt, Dubuque  
Senator Eugene M. Hill, Newton  
Senator Arthur A. Neu, Carroll  
Senator Marvin W. Smith, Paullina  
Senator Harold Thordsen, Davenport  
Representative Elizabeth O. Shaw, Davenport  
Representative Richard F. Drake, Muscatine  
Representative C. Raymond Fisher, Grand Junction  
Representative D. Vincent Mayberry, Fort Dodge  
Representative Ralph F. McCartney, Charles City  
Representative Richard W. Welden, Iowa Falls

At the organizational meeting, Representative Elizabeth O. Shaw was elected vice-chairman. The Committee agreed that the first priority would be to review in detail each recommendation of the Governor's Economy Committee which requires legislative action or which it is projected will result in large financial savings.

The following members were appointed to subcommittees to study the corresponding sections of the Governor's Economy Committee Report:

Subcommittee #1 "General Services"

Representative Richard Welden, Chairman  
Senator Leigh Curran  
Senator Andrew Frommelt

Executive Branch Overview  
Governor's Office  
Lieutenant Governor  
Auditor  
Executive Council  
Comptroller  
Department of Revenue  
Superintendent of Buildings and Grounds  
Car Dispatcher  
Merit Employment Department  
Printing Board  
Purchasing  
Insurance - Bonds  
Central Licensing  
Records Management

Subcommittee #2 "Liquor Control"

Representative Richard F. Drake, Chairman  
Senator Robert R. Rigler  
Representative C. Raymond Fisher

Highway Commission  
Department of Public Safety  
Aeronautics Commission  
Liquor Control Commission

Subcommittee #3 "Social Services"

Senator Marvin W. Smith, Chairman  
Senator Harold Thordsen  
Representative D. Vincent Mayberry

Department of Social Services

Subcommittee #4 "Conservation"

Representative Elizabeth O. Shaw, Chairman  
Representative Eugene V. Kennedy

Conservation Commission  
Soil Conservation Committee  
Geological Survey  
Natural Resources Council  
Department of Public Defense  
Banking Department  
Industrial Commissioner  
Bureau of Labor  
Department of Mines and Minerals  
Real Estate Commission  
Commissioner of Insurance

Subcommittee #5 "Miscellaneous"

Senator Arthur A. Neu, Chairman  
Senator Eugene M. Hill  
Representative Ralph F. McCartney

Employment Security Commission  
Committee for the Employment of the Handicapped  
Civil Rights Commission  
Department of Agriculture  
Development Commission  
Department of Health  
Commerce Commission  
Department of Public Instruction  
Board of Regents  
State Archeologist  
Libraries  
Historical Society

Each subcommittee has met with many state officials and with members of the Governor's Economy Committee. After reviewing recommendations, subcommittees reported their approval or disapproval of recommendations to the full Committee.

The Study Committee requested thus far that 83 bills be drafted. The Legislative Service Bureau is presently drafting these proposals. The Bureau has found in several instances that recommendations designated by the Governor's Economy Committee as requiring legislative action may be implemented through administrative action. This fact became apparent in several instances when the draftsman reviewed in detail the law which would supposedly be affected by a proposal prior to writing the bill draft. On the other hand, it was also found in several instances that recommendations designated as requiring administrative action require legislative action. Among the major items which the Committee has instructed the staff to draft are bills designed to accomplish the following objectives:

1. Provide for a regional jail system.
2. Reorganize the Conservation Commission.
3. Reorganize the Liquor Control Commission.
4. Establish a Department of General Services.

Work has commenced on all of the above noted bills, as well as work on a large volume of other bills. It has become apparent that a great deal of work will be required before the bill drafting assignments will be completed.

It should be noted that the liquor laws of Iowa have in the past been amended on such a piece-meal basis that it appears the best method of attack is to provide an almost complete revision of Chapters 123 through 127 of the Code. The various chapters and sections contained in the liquor laws are so dependent upon each other that a substantive amendment to one section requires an amendment to another section and results in a type of chain reaction.

The bill to establish a General Services Department will transfer printing, purchasing, data processing, the duties of the car dispatcher, state communications, and building and grounds to the newly created department. Consideration is being given to transferring the mechanical functions of issuing occupational or professional licenses to this department. In establishing the centralized purchasing function within a General Services Department, consideration must be given to those functions presently performed by the Executive Council. It is anticipated that the Executive Council will continue to function, however the administrative functions of the Council be transferred to the General Services Department and the functions of the Executive Council will be to make policy decisions. A computer search of the Code was made in order to determine the duties assigned to the Executive Council by law. The search indicates that there are 195 duties assigned to the Executive Council which fall outside of Chapter 19 of the Code, the basic chapter establishing the powers and duties of the Executive Council. The Committee will have to decide which functions are administrative or policy, which the Executive Council will retain, which will be transferred to the General Services Department, or which functions will be transferred to other departments. A summary of the search has been prepared for use of the Committee. It is not anticipated that the Board of Regents' institutions or the Highway Commission will be subject to the centralized purchasing requirement of the General Services Department at this time.

The bill providing for the reorganization of the Conservation Commission is somewhat similar to a bill being prepared for the Environmental Preservation Study Committee, the purpose of which is to consolidate all agencies concerned with pollution into one agency. Since the work being done on the Environmental Preservation Study Committee bill will duplicate that of the Governmental Reorganization Study Committee, commencement on the Governmental Reorganization bill has been postponed until completion of the Environmental Preservation bill.

The regional jail bill, actually a regional correction center bill, will be a fairly large bill requiring a number of policy decisions. The instructions for drafting this bill call for the initial establishment of five regional correction centers. County facilities will continue to be used in conjunction with regional correction centers. A decision as to what type of person will be assigned to a regional correction center will have to be made. A computer search of the Code indicates that there are almost five hundred penal sections in the Code, and at some time in the future these sentencing sections will have to be considered. It appears possible at this point to correlate the sentencing provisions with the regional jail concept by definition. The regional jail bill, in the same manner as several other proposals, will eventually have to be considered in conjunction with the efforts of another study committee, i.e. the Criminal Code Revision Study Committee. Also to be considered in regard to this bill are studies being conducted by the Crime Commission.

The assignment given to the Governmental Reorganization Study Committee is very large. The Committee has concentrated on studying recommendations contained in the Governor's Economy Committee Report, which has precluded it from studying the other assignments given to the Committee. The other assignments, previously noted, are creation of a Department of Transportation, consideration of possible duplication of administrative activities within the Department of Agriculture and the Department of Health, consideration of an agreement of the Warehouse Division of the Commerce Commission with the Commodity Credit Corporation, and revision of the state penal and correction systems. The latter is actually being accomplished by the regional jail bill and the Criminal Code Study Committee.

The short interim period has not allowed the Committee to consider all proposals in draft form at this time. The drafting assignments have been made, but it appears that many of the drafts will not be completed until shortly before the convening of the next session of the General Assembly or perhaps until after the convening of the General Assembly. A great amount of staff time is required to complete the committee assignments and because the staff must perform functions for other study committees, it has not been able in some instances to proceed promptly.

A chart of Committee action is attached to this report. The first column of the chart indicates the subheadings contained in the Governor's Economy Committee Report through the use of initials or abbreviations, the second column indicates the page of the report upon which the recommendation is found, the third column indicates subcommittee and committee actions, the fourth column indicates whether or not a bill draft has been approved, and the fifth column lists the drafting request number of the Legislative Service Bureau.

STATUS OF GOVERNOR'S ECONOMY COMMITTEE RECOMMENDATIONS

SUBCOMMITTEE #1 "GENERAL SERVICES"

Recommendation Number	Report Page	Subcommittee Action	Committee Action	Bill Draft Approved	LSB Number
B.O. 2	2	Modified & Approved	Approved Subc.		33
3	2				
4	2				
5	3	Approved	Approved		58
8	5				
G.O. 1	7	Approved	Approved		34
2	7	Approved	Approved		34
4	8	Approve if Governor determines necessary			
5	8	Approved	Approved		35
L.G. 1	9	Modified & Approved	Approved Subc.		36
2	9	Included in L.G. 1	Approved Subc.		36
3	9				
A.S. 3	14				
5	14		Rejected (D.B. 5, p. 108)		
7	14				
E.C. 1	15	Rejected	Approved Subc.		
2	16	Approved	Approved		58
4	16				
5	16				
6	16	Rejected	Approved Subc.		
7	16	Approved	Approved		58
8	16	Modified & Approved	Modified Subc. & Approved		37
17	18	Modified & Approved	Approved Subc.		58
21	18	Approved	Approved		58
Comp. 9	23	Rejected	Approved Subc.		
11	23	Approved	Approved		58
D.R. 11	30	Approved	Approved		
12	30				
S.B.G. 3	91	Approved	Approved		58
13	93	Approved	Approved		58
14	93				
C.D. 1	147	Approved	Approved		58
4	148	Approved	Approved		58
C.D. 9	149	Modified & Approved	Approved Subc.		58

Recommendation Number	Report Page	Subcommittee Action	Committee Action	Bill Draft Approved	LSK Number
10	149	Modified & Approved	Approved Subc.		58
M.D. 1	151	Rejected	Approved Subc.		
2	151				
5	152				
17	153	Approve if included in Governor's budget	Approve. Suggest a study be made.		
20	154	Approved	Approved		38
22	154	Approved	Approved		39
23	154	Approved	Approved		40
24	154	Modified & Approved	Approved Subc.		41
P.B. 1	156	Approved	Approved		58
4	156	Approved	Approved		58
7	157				
8	157	Approved	Approved		58
9	157	Approved	Approved		58
12	158	Approved	Approved		58
Pur. 1	159	Approved	Approved		58
5	159	Approved	Approved		58
10	161	Approved	Approved		58
11	161	Approved	Approved		58
I.B. 2	163				
4	163				
5	164	Modified & Approved			
L.I. 1	165	Rejected			
3	165				
4	165				
5	165				
R.M. 1	167				
2	167				

SUBCOMMITTEE #2 "LIQUOR CONTROL"

H.C. 1	80				
6	82	Approved	Approved	Approved	60
22	86	Approved	Approved	Approved	61
24	87				
P.S. 1	94				
7	96	Rejected	Approved Subc.		
9	96	Approved	Approved		42
10	96	Approved	Approved		92
12	97				
15	97				
17	98				
C.A. 1	101	Rejected	Approved Subc.		
C.C. 1	102				59
2	102				

Recommendation Number	Report Page	Subcommittee Action	Committee Action	Bill Draft Approved	LSB Number
3	103				
11	104				
28	106				
36	107				

## SUBCOMMITTEE #3 "SOCIAL SERVICES"

D.S.S. 21	62	Approved	Approved		44
22	62	Rejected	Approved Subc.		
24	63	Approved	Approved		45
25	63	Approved	Approved		46
26	63	Approved	Approved		47
28*	63				
29	63	Approved	Approved		162
30	64	Approved	Approved		48
33*	64				
34	65	Approved	Approved		49
35	65	Modified & Approved	Approved Subc.		50
38	66	Approved	Approved		51
39	66	Modified & Approved	Approved Subc.		52
41*	67		Approved		
45	69	Approved	Approved		53
50	71		Rejected		
54	72	Approved	Modified & Approved		161
55	74	Rejected	Approved Subc.		
56	74	Rejected	Approved Subc.		
58	74	Rejected	Approved Rec.		54
59	75	Approved	Approved		55
60	75	Approved	Approved		160
61	75	Rejected	Approved Rec.		56
65	75	Modified & Approved	Approved Subc.		57
66	76	Rejected	Approved Subc.		
67*	76		Rejected		
76	77	Rejected	Approved Subc.		

## SUBCOMMITTEE #4 "CONSERVATION"

C.C. 1	44	Modified & Approved	Approved Subc.		62
12*	46	Approved	Approved		64
13	46	Approved	Approved		64
18	46	Approved	Modified & Approved		65

Recommendation Number	Report Page	Subcommittee Action	Committee Action	Bill Draft Approved	LSB Number
20	46				
26	47	Approved	Approved		159
28	47	Approved	Approved		66
S.C.C. 1	49	Modified & Approved	Approved Subc.		63
G.S. 1	50	Modified & Approved	Approved Subc.		
2	50	Modified & Approved	Approved Subc.		63
N.R.C. 1	52				
4	52				
D.P.D. 2	99	Rejected	Approved Subc.		
D.B. 5	108	Modified & Approved	Approved Subc.		67
I.C. 1	111	Approved	Approved		158
2	111	Approved	Approved		158
3	111	Approved	Approved		158
4					
5	111				
B.L. 1	112	Approved	Approved		68
3	113				
4	113	Approved			
D.M.M. 1	113	Modified & Approved	Approved Subc.		63
2	113				
R.E.C. 1	114	Approved	Approved		157
2	114				
C.I. 1	115				
2	115				
4	115				
5	116				
6	116				

SUBCOMMITTEE #5 "MISCELLANEOUS"

C.E.H. 1	35	Divided	Approved		70
2	35	Divided	Approved		70
C.R.C. 2	36	Approved	Approved		69
D.A. 1	38	Divided	Approved		80
3	38	Approved	Approved		81
4	39	Approved	Approved		82
5	39	Approved	Approved		83
6	39	Divided	Approved		84
7	39	Divided	Approved		85
8	39	Divided	Approved		86
9	40				
14	40	Approved	Approved		87
20	42	Approved	Approved		
D.C. 3	54	Divided	Approved		71
4	54	Approved	Approved		72
D.H. 2	79	Modified & Approved	Approved Subc.		73
5	79	Rejected	Approved Subc.		

Recommendation Number	Report Page	Subcommittee Action	Committee Action	Bill Draft Approved	LSB Number
C.C. 2	109	Approved	Approved		76
3	110	Defer Action	Approved		
4	110	Suggest Study	Approved Subc.		
5	110	Approved	Approved		77
6	110	Approved	Approved		78
D.P.I. 9	123	Approved	Approved		79
10	123	Approved	Approved		79
11	123	Approved	Approved		79
B.R. 1	128	Rejected	Approved Subc.		
S.A. 1	143				
2	143				
Lib. 1	144	Approved	Approved		74
2	144	Approved	Approved		75
3	144	Defer Action	Approved Subc.		
H.S. 2	145	Rejected			
3	145	Approved			

\* - Can be implemented by executive action.

Approved - Governor's Economy Committee recommendation approved.

Rejected - Governor's Economy Committee recommendation rejected.

Approved Subc. - Committee approves of Subcommittee recommendation to modify and approve or to reject.

Approved Rec. - Committee approves of Governor's Economy Committee recommendation and rejects Subcommittee's recommendation to modify or reject.

Modify and Approved - Subcommittee proposes that recommendation of Governor's Economy Committee be changed and then approved.

Defer Action - The Subcommittee proposes that action on a Governor's Economy Committee be delayed.

Divided - Subcommittee is unable to agree upon action.

Suggest Study - Implementing recommendation requires a detailed and comprehensive study to be made by a standing committee or another study committee.