

COMMERCE

FILED MAY 8 2001

SENATE FILE
BY HOLVECK

545

Passed Senate, Date _____ Passed House, Date _____

Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____

Approved _____

A BILL FOR

1 An Act relating to insurance, by providing for third-party payor
2 liability for health care treatment decisions, prohibiting
3 certain acts by third-party payors, and providing a statutory
4 definition for medical necessity relating to the external
5 review process for health care coverage decisions, and
6 containing an applicability provision.

7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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OF 545
COMMERCE

1 Section 1. Section 514J.2, Code 2001, is amended by adding
2 the following new subsection:

3 NEW SUBSECTION. 5A. "Medically necessary" and "medical
4 necessity" mean, with respect to a service or benefit, a
5 service or benefit that is consistent with generally accepted
6 principles of professional medical practice.

7 Sec. 2. Section 514J.5, subsection 1, paragraph b, Code
8 2001, is amended to read as follows:

9 b. The enrollee has been denied coverage based on a
10 determination by the carrier or organized delivery system that
11 the proposed service or treatment ~~does not meet the definition~~
12 ~~of medical necessity as defined in the enrollee's evidence of~~
13 coverage is not medically necessary.

14 Sec. 3. NEW SECTION. 514L.1 TITLE.

15 This chapter shall be known and may be cited as the "Third-
16 Party Payor Liability Act".

17 Sec. 4. NEW SECTION. 514L.2 DEFINITIONS.

18 As used in this chapter, unless the context otherwise
19 requires:

20 1. "Appropriate and medically necessary" means with
21 respect to a health care service, treatment decision, or
22 benefit a health care service, treatment decision, or benefit
23 that is consistent with generally accepted principles of
24 professional practice.

25 2. "Enrollee" means an individual who is enrolled in a
26 health care plan, including covered dependents.

27 3. "Health care plan" means a plan under which a person
28 undertakes to provide, arrange for, pay for, or reimburse any
29 part of the cost of any health care service.

30 4. "Health care provider" means a person licensed or
31 certified under chapter 147, 148, 148A, 148C, 149, 150, 150A,
32 151, 152, 153, 154, 154B, or 155A to provide in this state
33 professional health care services to an individual during that
34 individual's medical care, treatment, or confinement.

35 5. "Health care treatment decision" means a determination

1 made when health care services are actually provided under the
2 health care plan and a decision which affects the quality of
3 the diagnosis, care, or treatment provided to the plan's
4 insureds or enrollees.

5 6. "Health insurance carrier" means an entity subject to
6 the insurance laws and regulations of this state, or subject
7 to the jurisdiction of the commissioner of insurance, that
8 contracts or offers to contract, or that subcontracts or
9 offers to subcontract, to provide, deliver, arrange for, pay
10 for, or reimburse any of the costs of providing health care
11 services, including an insurance company offering sickness and
12 accident plans, a health maintenance organization, a nonprofit
13 health service corporation, or any other entity providing a
14 plan of health insurance, health benefits, or health services.

15 7. "Health maintenance organization" means a health
16 maintenance organization as defined in section 514B.1.

17 8. "Insured" means an individual who is covered by a
18 health care plan provided by a health insurance carrier.

19 9. "Managed care entity" means an entity that provides a
20 health care plan that selects and contracts with health care
21 providers; manages and coordinates health care services
22 delivery; monitors necessity, appropriateness, and quality of
23 health care services delivered by health care providers; and
24 performs utilization review and cost control.

25 10. "Ordinary care" means, in the case of a third-party
26 payor, that degree of care that a third-party of ordinary
27 prudence would provide under the same or similar
28 circumstances. In the case of a person who is an employee,
29 agent, or representative of a third-party payor, "ordinary
30 care" means that degree of care that a person of ordinary
31 prudence in the same profession, specialty, or area of
32 practice as such person would use in the same or similar
33 circumstances.

34 11. "Organized delivery system" means an organized
35 delivery system as licensed by the director of public health.

1 12. "Physician" means an individual licensed under chapter
2 148, 150, or 150A to practice medicine and surgery,
3 osteopathy, or osteopathic medicine and surgery.

4 13. "Third-party payor" means a health insurance carrier,
5 health maintenance organization, managed care entity, or
6 organized delivery system.

7 Sec. 5. NEW SECTION. 514L.3 THIRD-PARTY PAYOR DUTY TO
8 EXERCISE ORDINARY CARE -- LIABILITY.

9 1. A third-party payor has the duty to exercise ordinary
10 care when making health care treatment decisions and is liable
11 for damages for harm to an insured or enrollee proximately
12 caused by the third-party payor's failure to exercise such
13 ordinary care.

14 2. A third-party payor is liable for damages for harm to
15 an insured or enrollee proximately caused by the health care
16 services treatment decision made by an employee, agent, or
17 representative of the third-party payor who is acting on
18 behalf of the third-party payor and over whom the third-party
19 payor has the right to exercise influence or control or has
20 actually exercised influence or control if such decision
21 results in the failure to exercise ordinary care.

22 3. In an action brought against a third-party payor
23 pursuant to this section, any of the following shall be
24 defenses:

25 a. That neither the third-party payor, nor an employee,
26 agent, or representative of the third-party payor controlled,
27 influenced, or participated in the health care treatment
28 decision.

29 b. That the third-party payor did not deny or delay
30 payment for any health care services prescribed or recommended
31 by a health care provider to the insured or enrollee.

32 4. Subsections 1 and 2 do not create an obligation on the
33 part of the third-party payor to provide any health care
34 services to an insured or enrollee that are not covered by the
35 health care plan offered by the third-party payor.

1 5. A provision under state law prohibiting a third-party
2 payor from practicing medicine or being licensed to practice
3 medicine shall not be asserted as a defense by such third-
4 party payor in an action brought against it pursuant to this
5 section or any other applicable law.

6 Sec. 6. NEW SECTION. 514L.4 THIRD-PARTY PAYOR
7 PROHIBITIONS.

8 1. A third-party payor shall not remove a health care
9 provider from its plan or refuse to renew the participation of
10 a health care provider under its plan for advocating
11 appropriate and medically necessary health care services for
12 an insured or enrollee.

13 2. A third-party payor shall not enter into a contract
14 with a hospital or health care provider or pharmaceutical
15 company which includes an indemnification or hold harmless
16 clause for the acts or conduct of the third-party payor. Any
17 such indemnification or hold harmless clause in an existing
18 contract is void.

19 3. In an action against a third-party payor, a finding
20 that a health care provider is an employee, agent, or
21 representative of such third-party payor shall not be based
22 solely on proof that such a health care provider's name
23 appears in a listing of approved health care providers made
24 available to an insured or enrollee under a health care plan.

25 Sec. 7. NEW SECTION. 514L.5 EXCLUSIONS.

26 1. This chapter does not apply to workers' compensation
27 coverages.

28 2. This chapter does not create any liability on the part
29 of an employer or an employer group purchasing organization
30 that purchases health care services coverage or assumes risk
31 on behalf of its employees for providing health care services.

32 Sec. 8. APPLICABILITY. Sections 1 and 2 of this Act are
33 applicable to all carriers and organized delivery systems, as
34 those entities are defined in section 514J.2, whose policies,
35 contracts, and plans are delivered, issued for delivery,

1 continued, or renewed in this state on or after January 1,
2 2002.

3 EXPLANATION

4 This bill creates new Code chapter 514L, the third-party
5 payor liability Act, regarding third-party payor liability for
6 health care treatment decisions, and prohibiting certain other
7 acts by third-party payors, and also adds a definition of
8 "medically necessary" to Code chapter 514J, which deals with
9 external review of health care coverage decisions.

10 New Code section 514L.2 contains definitions for the new
11 chapter. "Third-party payor" is defined as a health insurance
12 carrier, health maintenance organization, managed care entity,
13 or organized delivery system. "Appropriate and medically
14 necessary" is defined as a health care service, treatment
15 decision, or benefit that is consistent with generally
16 accepted principles of professional practice. Code section
17 514L.2 also defines the terms "enrollee", "health care plan",
18 "health care provider", "health care treatment decision",
19 "health insurance carrier", "health maintenance organization",
20 "insured", "managed care entity", "ordinary care", "organized
21 delivery system", and "physician".

22 New Code section 514L.3 requires a third-party payor to
23 exercise a duty of ordinary care when making health care
24 treatment decisions, and imposes liability for damages
25 proximately caused by the failure to exercise that duty of
26 care. A third-party payor is also liable for damages
27 proximately caused to an insured or enrollee because of
28 treatment decisions made by an employee, agent, or
29 representative of the third-party payor where the third-party
30 payor's exercise of influence or control over such party has
31 resulted in a failure to exercise ordinary care.

32 A third-party payor may assert the following as defenses to
33 an action based on failure to exercise ordinary care: that
34 the third-party payor did not influence, control, or
35 participate in the health care treatment decision, or that the

1 third-party payor did not deny or delay payment for prescribed
2 or recommended health care services. Code section 514L.3 also
3 provides that the third-party payor may not assert as a
4 defense that state law prohibits a third-party payor from
5 practicing medicine.

6 New Code section 514L.4 provides that third-party payors
7 may not remove or refuse to renew the participation of a
8 health care provider for advocating appropriate and medically
9 necessary health care services, and may not include an
10 indemnification or hold-harmless clause for the acts of the
11 third-party payor in its contract with a health care provider.

12 New Code section 514L.5 provides that the chapter does not
13 apply to workers' compensation coverage, and does not create
14 liability for employers who purchase or provide health care
15 coverage.

16 The bill also adds a definition of "medically necessary"
17 and "medical necessity" to Code chapter 514J, which deals with
18 external review of health care coverage decisions. The
19 defined terms are used in Code section 514J.1, which states
20 the intent of the general assembly with regard to the chapter;
21 Code section 514J.2, which provides the definition for
22 "coverage decision"; Code section 514J.12, which provides the
23 standard of review to be applied in evaluating a denial of
24 coverage; and Code section 514J.5, which is also amended in
25 this bill to make the use of the term "medical necessity"
26 consistent with the new definition.

27 The bill also contains an applicability provision,
28 providing that the changes are applicable to insurance
29 policies, contracts, and plans delivered, issued for delivery,
30 continued, or renewed in this state on or after January 1,
31 2002.

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