

March 22, 1963.  
Place on Calendar.

**House File 559**

By CONSOLIDATION AND COORDINATION  
OF STATE GOVERNMENT COMMITTEE.

Passed House, Date..... Passed Senate, Date.....  
Vote: Ayes..... Nays..... Vote: Ayes..... Nays.....  
Approved.....

## A BILL FOR

An Act to create a legislative services department by combining the services of fiscal director, code editor and legislative research into a single agency, to substitute an Iowa legislative council for the legislative research committee and to make an appropriation to defray the expense of publications required by law.

*Be It Enacted by the General Assembly of the State of Iowa:*

1 Section 1. There is hereby created the "Iowa Legislative  
2 Council" to consist of ten members of the general assembly.  
3 Five of such members shall be appointed from the senate by the  
4 president of the senate and five of such members shall be ap-  
5 pointed from the house of representatives by the speaker thereof.  
6 Two of the members from each house shall be the majority and  
7 minority leaders and, for the other three from each house,  
8 emphasis shall be placed on experience with the more important  
9 committees but there shall be no requirement of service on any  
10 particular committee. Vacancies on the council shall be filled  
11 in the same manner as original appointments.

1 Sec. 2. The Iowa legislative council and the budget and  
2 financial control committee shall jointly each two years im-  
3 mediately following adjournment of each regular session select  
4 a fiscal director for the general assembly for the ensuing  
5 biennium. Said fiscal director shall be the head of a depart-  
6 ment to be known as the "Legislative Services Department."

1 Sec. 3. The fiscal director shall be directly responsible

2 to the budget and financial control committee to perform its  
3 functions. Employees directly responsible to the fiscal di-  
4 rector shall be approved by the budget and financial control  
5 committee.

1 Sec. 4. The duties of such director to be performed for the  
2 budget and financial control committee and for the general assem-  
3 bly when in session, in addition to performing the usual adminis-  
4 trative duties pertaining to such office, shall be the following:

5 1. Make by continuous review of state expenditures, revenues  
6 and analysis of budget through an audit and preaudit, if neces-  
7 sary, or such other means deemed necessary to ascertain the facts,  
8 compare cost, work-load and other data, and make recommendations  
9 to the general assembly concerning the state's budget and revenue  
10 of the departments, boards, commissions and agencies of the  
11 state, and such other duties as shall be assigned to him by the  
12 budget and financial control committee, or by the general assem-  
13 bly, by statute or other method during its sessions.

14 2. Make such reports as may be required of him by either the  
15 budget and financial control committee, or the general assembly.

16 3. Such director or his designated agents and employees shall  
17 attend the biennial budget hearings required by section eight  
18 point twenty-six (8.26) of the Code and may offer explanations  
19 or suggestions and make inquiries with respect to such budget  
20 hearings. The director and his staff shall furnish information  
21 and act in an advisory capacity to the committees on appropria-  
22 tions, tax revision and ways and means of the general assembly  
23 and their several subcommittees when so requested.

1 Sec. 5. Such director or his designated agents and employees

2 shall at all times have access to all state offices, departments,  
3 agencies, boards, bureaus and commissions, and to the books,  
4 records, and other instrumentalities and property used in the  
5 performance of their statutory duties, and all state offices,  
6 departments, agencies, boards, bureaus and commissions shall co-  
7 operate with the director in the performance of the foregoing  
8 duty, and shall make available to him such books, records, in-  
9 strumentalities, and property.

1 Sec. 6. The legislative services department is further  
2 divided into two main divisions: A division of codification  
3 and a division of legislative research. The division of codi-  
4 fication shall be under the supervision of a code editor ap-  
5 pointed by the fiscal director with the approval of the budget  
6 and financial control committee and the division of legislative  
7 research shall be under the supervision of a director of research  
8 also appointed by the fiscal director with the approval of the  
9 Iowa legislative council. Employees of the two divisions may  
10 be transferred by the fiscal director from one to the other to  
11 make the most efficient use of their services.

1 Sec. 7. The code editor shall serve on a full-time basis and  
2 shall have the following powers and duties:

3 1. He shall provide a bill drafting service for members of  
4 the general assembly and committees during sessions and in the  
5 interim between sessions.

6 2. He may, through the fiscal director, submit such recommen-  
7 dations as he deems proper to each general assembly for the  
8 purpose of amending, revising, and codifying such portions of  
9 the law as may be conflicting, redundant, or ambiguous.

10 3. He shall edit and compile the Code after each odd-numbered  
11 session of the general assembly so that the same may be printed  
12 as herein provided.

13 4. He shall prepare the manuscript copy, and cause to be  
14 printed by the state superintendent of printing in each year in  
15 which a Code is published, a volume which shall contain the per-  
16 manent rules and regulations of general application, promulgated  
17 by each state board, commission, bureau, division or department,  
18 other than a court, having statewide jurisdiction and authority  
19 to make such rules. The code editor may omit from said volume  
20 all rules and regulations applying to profession and regula-  
21 tory examining and licensing provisions and any rules and  
22 regulations of limited application. The editor may make refer-  
23 ence in the volume as to where said omitted rules and regula-  
24 tions may be procured.

25 This volume shall be known as the Iowa departmental rules and  
26 any rule printed therein may be cited as ..... I.D.R. ....  
27 giving the year of publication and the page where the particular  
28 rule, by number, may be found.

29 The editor may provide cumulative, semiannual supplements for  
30 insertion in the latest published volume and a place shall be pro-  
31 vided in the binding of said volume for insertion of such supple-  
32 ments.

33 5. He shall prepare the manuscript copy of all laws, Acts and  
34 joint resolutions passed at each session of the general assembly,  
35 and arrange the same in chapters with comprehensive index and in  
36 such manner that each chapter will show the number of the house  
37 or senate file, and cause the same to be printed by the superin-

38 tendent of printing. In so doing the code editor shall have the  
39 right to the possession of the enrolled Acts and shall have sole  
40 charge of the editing and proofreading notwithstanding the pro-  
41 visions of section sixteen point three (16.3) of the Code.

1 Sec. 8. Section fourteen point three (14.3), Code 1962, is  
2 amended by striking from line two (2) the words "shall be editor  
3 of the Code and his".

4 Further amend said section by striking subsections one (1),  
5 two (2), five (5) and seven (7).

1 Sec. 9. All the provisions of sections fourteen point ten  
2 (14.10) to fourteen point twenty-one (14.21), inclusive, of the  
3 Code 1962, formerly administered by the reporter of the supreme  
4 court are hereby transferred to the administration of the code  
5 editor created by this Act. All books, records and equipment  
6 heretofore used in editing and publishing the Code, session laws,  
7 and departmental rules are hereby transferred to the office of  
8 code editor created by this Act.

1 Sec. 10. There is hereby appropriated out of any money in the  
2 treasury not otherwise appropriated an amount sufficient to de-  
3 fray all expenses incurred in the publishing of the volumes re-  
4 quired by this Act and employment of extra employees therefor  
5 by the code editor, but before any obligations for expenditure  
6 from this appropriation shall be incurred the same shall be ap-  
7 proved by the chairman of the budget and financial control com-  
8 mittee.

1 Sec. 11. The director of legislative research shall serve  
2 on a full-time basis. Employees of his department shall be  
3 chosen on a nonpolitical basis and approved by the fiscal  
4 director and the Iowa legislative council. At least half the

5 research assistants shall be attorneys with experience.

1     Sec. 12. Requests for research on governmental matters may  
2 be made to the Iowa legislative council by either house of the  
3 general assembly, interim committees of the general assembly  
4 or either house thereof or on petition of fifteen or more  
5 members of the general assembly. The legislative council shall  
6 determine the priority of such research requests. Any legis-  
7 lative committee appointed for the session may request the  
8 council to do research between sessions on any matter under con-  
9 sideration by the committee. For each such request the Iowa  
10 legislative council may, if deemed advisable, authorize a joint  
11 advisory committee of legislators to assist the council on such  
12 research study. When it authorizes such a committee the leg-  
13 islative council shall request from the president of the senate  
14 and speaker of the house designation of the members to comprise  
15 the joint advisory committee. Each joint advisory committee  
16 shall consist of three members from each house and one additional  
17 member to be chosen by the chairman of the legislative council.  
18 At least one of the members from each house shall be from the  
19 minority political party. Research requests between sessions  
20 shall be in writing.

1     Sec. 13. The director may call upon any department, agency or  
2 office in the state, or any political subdivision of the state,  
3 for such information and assistance as may be needed in the per-  
4 formance of the duties of the council and such information and  
5 assistance shall be furnished insofar as the same shall be within  
6 the resources and authority of such departments, agencies, offices  
7 and political subdivisions.

8     The council may co-operate with other states and the federal

9 government in the exchange of research reports and materials.

1 Sec. 14. Section three point one (3.1), Code 1962, is amended  
2 by striking from lines three (3) and four (4) of subsection three  
3 (3) the words "reporter of the supreme court" and inserting in  
4 lieu thereof the words "code editor".

1 Sec. 15. Section sixteen point twenty-four (16.24), Code 1962,  
2 is amended by striking from lines two (2) and three (3) of sub-  
3 section fifteen (15) the words "and Code editor" and inserting  
4 in lieu thereof the words "and to the legislative services depart-  
5 ment and the divisions thereof".

1 Sec. 16. Section sixteen point twenty-five (16.25), Code 1962,  
2 is amended by striking from line two (2) of subsection ten (10)  
3 the words "and Code editor".

4 Further amend said section by adding at the end thereof a new  
5 subsection as follows:

6 "To the legislative services department.....6 copies".

1 Sec. 17. Section sixteen point twenty-seven (16.27), Code  
2 1962, is hereby repealed.

1 Sec. 18. Sections fourteen point four (14.4) and fourteen  
2 point nine (14.9), Code 1962, are hereby repealed.

1 Sec. 19. Section two point forty-four (2.44), Code 1962, is  
2 amended by striking from lines one (1) and two (2) of subsection  
3 two (2) the words "at the office of the state comptroller or".

4 Further amend said section by striking the last sentence from  
5 subsection eight (8).

1 Sec. 20. Sections two point forty-six (2.46) to two point  
2 sixty-two (2.62), inclusive, Code 1962, are hereby repealed.

1 Sec. 21. All books, records and equipment heretofore used  
2 by the legislative research bureau are hereby transferred to the

3 office of the legislative research division.

1 Sec. 22. All the provisions of chapter eight (8) of the  
2 Code, except subsection six (6) of section eight point five  
3 (8.5) shall apply to the legislative services department and  
4 the divisions of Code editor and legislative research director  
5 except as provided in section ten (10) hereof.

1 Sec. 23. The fiscal director, code editor and legislative  
2 research director may co-operate with other states to discuss  
3 mutual legislative and governmental problems and any expense  
4 connected therewith shall be paid from the state contingent fund.  
5 The offices of the legislative services department and its di-  
6 visions shall be located in the statehouse.

#### EXPLANATION OF HOUSE FILE 559

In an effort to produce greatly improved services for the legislature at less unit cost this bill would coordinate the legislative services into one branch and abolish the separate agencies. The appropriation herein is merely a continuation of the former law and applies to publications required by law such as the Code, Session Laws, etc. It is more in the nature of an advancement until these books are sold by the printing board and revenue returned to the general fund.