

# A BILL

FOR AN ACT TO CREATE THE OFFICE OF INSURANCE COMMISSIONER, AND TO  
DEFINE THE DUTIES THEREOF.

*Be it enacted by the General Assembly of the State of Iowa:*

SECTION 1. There is hereby created the office of Insurance Commissioner, whose duties  
2 and powers shall be as defined in the following section.

SEC 2. The Governor, with the advice and consent of the Executive Council, shall,  
2 before the first day of July, 1886, appoint a competent person, who shall be a qualified elec-  
3 tor of the State, to fill the office of Insurance Commissioner, who shall hold his office for  
4 two years, from the first day of July, 1886. The Governor shall, in like manner, before the  
5 first day of July, in each even-numbered year thereafter, appoint a commissioner, who shall  
6 continue in office for a term of two years from said day; and in case any vacancy occurs by  
7 resignation or otherwise, shall in like manner appoint a commissioner for the remainder of  
8 the term, and he may remove such commissioner and appoint another to fill the vacancy at  
9 any time, in the discretion of the Governor and Executive Council. No person owning any  
10 bonds, stock or property in any insurance company, or who is in any way pecuniarily inter-  
11 ested in any insurance company, shall be eligible to the office of Insurance Commissioner.

SEC. 3. Said Commissioner shall hold his office in the Capitol, in a suitable room, to be  
2 furnished by the State. He shall receive a salary of two thousand five hundred dollars  
3 (\$2,500) per annum, to be paid as the salaries of the other State officers are paid, and shall  
4 be provided at the expense of the State, with necessary office furniture and stationery, and  
5 he shall have authority to appoint a Secretary, who shall receive a salary of one thousand  
6 dollars (\$1,000) per annum.

SEC. 4. Said Commissioner, before entering upon the duties of his office, shall enter into  
2 bonds with security, to be approved by the Executive Council, in the sum of ten thousand  
3 dollars (\$10,000), conditioned for the faithful performance of his duties.

SEC. 5. The duties of said Insurance Commissioner shall be such as are now imposed  
2 upon the Auditor of State, in respect to insurance companies organized in this State, or or-  
3 ganized in other States and doing business in this State; and he shall possess all the rights,  
4 privileges and powers now possessed by the Auditor, together with such additional rights,  
5 privileges and powers as may hereafter be granted him by statute, and he shall perform  
6 such additional duties as may be hereafter required of him. He shall make an annual re-  
7 port, such as is now required of the Auditor of State by section 1158 of the Code; and all

8 insurance companies now required to make reports to the Auditor of State, shall make such  
9 reports to said Commissioner.

SEC. 6. The Insurance Commissioner shall have a seal, one and three-fourths inches in  
2 diameter, surrounded by the words "Insurance Commissioner, State of Iowa," with such  
3 device as the Governor and Commissioner may prescribe, a description of which, certified by  
4 the Commissioner, together with an impression thereof, shall be filed in the office of the  
5 Secretary of State, and every paper executed by said Commissioner in pursuance of any au-  
6 thority conferred by law and sealed with his seal of office, shall be received as evidence,  
7 and a copy of any paper or record of the office of said Commissioner, certified by him and  
8 attested by said seal, shall be received equally in like manner as the original.

SEC. 7. Immediately upon the appointment and qualification of said Commissioner, the  
2 Auditor of State shall deliver to him all papers, books, documents, statements, receipts and  
3 records in his possession, relating to the business of insurance, taking a scheduled receipt  
4 therefor.

SEC. 8. The Insurance Commissioner shall be entitled to collect and receive the fees au-  
2 thorized by section 1153 of the Code, and he shall keep a permanent and itemized record of  
3 such fees and all others received by him, and shall on the first day of each month, pay to  
4 the Treasurer of State, the entire amount of fees so received by him during the previous  
5 month, taking duplicate receipts, one of which he shall file with the Auditor of State, ac-  
6 companied by certificate that the amount of said receipt includes the entire amount of fees  
7 so received by him. And said Commissioner in the discharge of his official duties shall be  
8 allowed his actual traveling expenses, to be audited by the Auditor of State upon certified  
9 statements, and paid by warrants on the State Treasury.

SEC. 9. This act being deemed of immediate importance, shall take effect upon its publi-  
2 cation in the Iowa State Register and Des Moines Leader, newspapers published at Des  
3 Moines, Iowa.

## A BILL

FOR AN ACT TO ESTABLISH A SEPARATE INSURANCE DEPARTMENT TO INCLUDE THE SUPERVISION OF INCORPORATED BANK; TO PROVIDE FOR THE APPOINTMENT OF THE COMMISSIONER THEREOF AND DEFINE HIS DUTIES.

*Be it enacted by the General Assembly of the State of Iowa :*

SECTION 1. That there shall be established a distinct department, which shall be known  
2 as "the insurance department of the State of Iowa," which shall be charged with the  
3 execution of all the laws of this State now in force, or hereafter enacted, in relation to in-  
4 surance and incorporated banks.

SEC. 2. The chief officer of said department shall be styled the "Insurance Commissioner  
2 of Iowa," and his term of office shall begin May 1, 1886, and continue until July 1, 1888, or  
3 until his successor shall be appointed and qualified. And thereafter the term of ser-  
4 vice of such Commissioner shall be two years. He shall be an elector of this State, well  
5 versed and experienced in the business of insurance and matters relating thereto, and he  
6 shall give his personal presence and attention to the duties of his office, but in no case shall  
7 he be in the employment of, or have any official connection with, or any financial interest  
8 in any insurance company or bank other than as a policy holder of an insurance company,  
9 or as a customer of a bank.

SEC. 3. The Insurance Commissioner shall be appointed by the Governor with the advice  
2 and consent of the Senate, and shall hold his office for two years and until his successor is  
3 appointed and qualified. The Governor shall nominate a proper person as Insurance Com-  
4 missioner and send his name to the Senate for confirmation. In case of the refusal of the  
5 Senate to confirm, the Governor shall nominate some other suitable person and send his  
6 name to the Senate within three days after the last nominee was rejected, and so on until  
7 an appointment satisfactory to the Governor and Senate is made, or until the Senate ad-  
8 journs. In case of such final disagreement between the Governor and Senate in the appoint-  
9 ment of an Insurance Commissioner, or when a vacancy occurs in such office from any  
10 cause when the Legislature is not in session, the Governor shall, by and with the advice and  
11 approval of the Executive Council, (within thirty days after such adjournment of the Senate  
12 or the occurrence of such vacancy), appoint a suitable person to such office, for the full, unex-  
13 pired term, as the case may be, but in no case shall a person be appointed to such office for

14 any portion of the term for which he has been rejected by the Senate. The said Commis-  
15 sioner so appointed and qualified shall act as actuary and shall receive an annual salary of  
16 two thousand five hundred dollars, to be paid in monthly installments at the end of each  
17 month as are other State officers, in full compensation for all services as Commissioner  
18 and actuary.

SEC. 4. Before entering upon the duties of his office, such Commissioner shall take the  
2 proper official oath, and shall execute a bond to the State of Iowa, in the sum of ten thous-  
3 and dollars, with good and sufficient sureties, conditioned for the faithful performance of  
4 all the duties of his office. Such bond shall be approved by the Governor, and, together  
5 with such official oath, be filed and recorded in the office of the Secretary of State.

SEC. 5. If at any time the Governor shall become satisfied that the Commissioner is  
2 insufficient, incompetent, or derelict in the discharge of his duties, or that he has acted cor-  
3 ruptly or in violation of the law in authorizing or refusing to authorize the transacting of any  
4 insurance or banking business in this State, or that he has directly or indirectly received  
5 any gift, gratuity or compensation, other than that expressly allowed by law, for doing or  
6 omitting to do and perform any official act whatever, he is hereby authorized and required  
7 to remove such commissioner from office and to fill the vacancy as hereinbefore provided.

SEC. 6. The Insurance Commissioner shall have a seal one and three-fourths inches in  
2 diameter, with such device as the Governor and Commissioner may prescribe, a description  
3 of which certified by the Commissioner, together with an impression thereof, shall be filed  
4 in the office of the Secretary of State, and every paper executed by said Commissioner in pur-  
5 suance of any authority conferred by law and sealed with his seal of office, shall be received  
6 as evidence throughout the State, and a copy of any paper or record of the office of said  
7 Commissioner, certified by him and attested by said seal, shall be taken in evidence equally  
8 and in like manner as the original.

SEC. 7. All books and documents, and all other papers whatever in the office of the Auditor  
2 of State, or any other State officer, relating to insurance or banking, shall, on de-  
3 mand, be delivered to the Insurance Commissioner, who shall receipt for the same,  
4 which shall be a full release from all responsibility in connection therewith, and  
5 thereafter such books, papers and documents shall be and remain in charge of the said  
6 Commissioner, in his office. In case any of the records are contained in books devoted to  
7 other purposes, the officer having charge thereof shall deliver to said Commissioner a certi-  
8 fied copy thereof; and every Commissioner shall, upon retiring from office, deliver to his  
9 qualified successor the possession of his office and seal and all furniture, books, papers and  
10 property belonging thereto. All the powers and duties heretofore imposed by law upon the  
11 Auditor of State in relation to insurance and banking, shall be conferred upon and be dis-  
12 charged by the Insurance Commissioner.

SEC. 8. The Insurance Commissioner shall have his office at the capitol and be furnished  
2 with suitable rooms, furniture, stationery, and other proper conveniences for the transac-  
3 tion of the business pertaining to his office, in the same manner as are other State officers.

SEC. 9. The Insurance Commissioner may, with the approval of the Governor, appoint a  
2 deputy, from whom he shall require a bond in the sum of five thousand dollars, with good  
3 and sufficient sureties who shall have the qualifications set forth in section two of this act,  
4 and who shall, in the absence or disability of said Commissioner, perform the duties of said  
5 office, and for whose acts said Commissioner shall be responsible, which appointment shall  
6 be evidenced by a certificate under the official seal of said Commissioner, filed with the  
7 Secretary of State, with the proper official oath of said deputy endorsed thereon. Said  
8 deputy shall receive an annual salary of eighteen hundred dollars, payable in monthly in-  
9 stallments as are other State officers. The Commissioner shall also have power to employ  
10 such clerks from time to time as may be necessary to carry on the business of his office with  
11 promptness and accuracy, at a reasonable compensation, to be provided for in the same  
12 manner as that of the clerks of other State officers, and any necessary contingent expenses  
13 not otherwise provided for, on being certified by said Commissioner, shall be audited by  
14 the Executive Council and paid out of the general miscellaneous fund; *provided*, that all of  
15 the expenses of the department hereby created, including salaries of Commissioner, deputy,  
16 clerks and contingent expenses, shall not in any one year exceed one-half the amount col-  
17 lected as fees from insurance companies for the next previous year, exclusive of tax on  
18 premiums.

SEC. 10. The Insurance Commissioner shall keep, in a permanent record, an itemized ac-  
2 count of all fees received by him, and shall, on the first day of each month, pay over to the  
3 Treasurer of State the entire amount of fees of every kind received by him during the  
4 previous month, taking duplicate receipts, one of which he shall file with the Auditor of  
5 State, accompanied by affidavit that the amount of said receipt includes the entire amount  
6 of such fees as received by him.

SEC. 11. It shall be the duty of said Commissioner to report to the next and each subsequent  
2 General Assembly, such recommendations and changes if any, of the laws and enact-  
3 ments then in force in this State, as in his judgment might be deemed necessary for the  
4 better protection of the public interest.

SEC. 12. No domestic insurance company shall issue policies of insurance until upon ex-  
2 amination by the Commissioner or his deputy, it is found to have complied with the laws of  
3 the State, nor until it has obtained from the Commissioner a certificate setting forth that  
4 fact and authorizing it to issue policies. For such examination it shall pay into the State  
5 treasury the sum of twenty-five dollars.

SEC. 13. The Commissioner or his deputy shall visit each domestic insurance company and  
2 incorporated bank as often as he shall deem it necessary for the protection of policy holders  
3 and depositors, and shall thoroughly inspect and examine all its affairs, and especially its finan  
4 cial condition and ability to fulfill its obligations, and shall ascertain whether it has complied  
5 with all the provisions of law applicable to it and its transactions. He shall also visit and  
6 in like manner examine any such insurance companies when requested, in writing, by five  
7 or more stockholders or creditors thereof, or persons pecuniarily interested therein. For  
8 making such examinations, only the traveling expenses and hotel bills of said Commissioner  
9 or deputy shall be paid by the company or bank examined.

SEC. 14. He shall in like manner whenever he deems it necessary for the protection of  
2 policy holders in this State, visit and examine as aforesaid any foreign insurance company  
3 doing business therein. He may employ such assistants as may be necessary in making the  
4 examination, and all the expenses thereof shall be borne by the company examined.

SEC. 15. For the purposes aforesaid the Commissioner or his deputy shall have free access  
2 to all the books and papers of any insurance company, or incorporated bank and  
3 may examine under oath, its officers, agents or other persons relative to its bus-  
4 iness and condition. If any foreign insurance company, its officers, or agents refuse  
5 to submit to such examination or to comply with any of the provisions of this act, or  
6 of the laws of this State applicable to such company, its authority to do business in this  
7 State shall cease and its license to do such business shall be revoked.

SEC. 16. He may at any time require the agents in this State of any foreign insurance  
2 company to exhibit the books kept by him relating to such agencies and to make answer in  
3 writing and under oath to all reasonable questions proposed by him in order to elicit a full  
4 statement of the business done by such agents; and an agent refusing or neglecting for  
5 thirty days to answer such interrogatives shall be deemed not to have complied with the  
6 laws of the State, and if he continues to act as such agent, shall be punished by fine not  
7 exceeding five hundred dollars.

SEC. 17. He may summon and examine under oath, which he may administer, the direc-  
2 tors, officers and agents of any insurance company or incorporated bank, and such other  
3 persons as he may think proper, in relation to their public affairs, transactions and condition,  
4 and whoever without justifiable cause shall refuse to appear and testify when so required or  
5 willfully obstructs the Commissioner in the discharge of his duty, shall for each offense be  
6 punished by fine not exceeding one thousand dollars, or by imprisonment in the county  
7 jail not more than three months, or by both such fine and imprisonment in the discretion  
8 of the court.

SEC. 18. If he is of the opinion upon examination that any domestic insurance company  
2 is insolvent or that its condition is such as to render its further proceedings hazardous to  
3 the public or to those holding its policies, he shall apply to a judge of the district court

4 or to a justice of the Supreme Court to issue an injunction restraining it in whole or  
5 in part from further proceedings with its business. Such judge or justice may issue a tem-  
6 porary injunction only upon notice and hearing, and after a full hearing of all the parties  
7 interested may dissolve or modify the injunction or make it perpetual; may make such  
8 orders and decrees as may be needful to suspend, retain or prohibit the further continu-  
9 ance of the business of such company, and may appoint agents or receivers to take posses-  
10 sion of its property and effects subject to such rules and orders as may from time to time be  
11 prescribed by the court or judge, according to the course of proceedings in equity. An ap-  
12 peal from any final order, judgment or decree of such court or judge may be prosecuted  
13 by any party to the record to the Supreme Court of the State.

SEC. 19. If he is of the opinion, upon examination, that an insurance company, foreign or  
2 domestic, has exceeded its powers or failed to comply with any provision of the laws of this  
3 State applicable thereto, he may procure an injunction in the manner provided in the pre-  
4 ceding section, restraining it in the whole or in part from further proceeding with its busi-  
5 ness, and the provisions of the preceding section shall apply to proceedings under this  
6 section.

SEC. 20. If in his opinion any insurance company, or an officer or agent thereof, has vio-  
2 lated any law relative or applicable to said company, he shall forthwith make written report  
3 of the facts, with such statements and remarks as he deems expedient, to the Attorney-Gen-  
4 eral, who shall at once prosecute said company, officer or agent thereof.

SEC. 21. He shall keep and preserve in permanent form a full record of all his official acts  
2 and proceedings, including a concise statement of the condition of each insurance company  
3 and bank visited or examined by himself or his deputy, and report the same to the General  
4 Assembly.

SEC. 22. The Commissioner of Insurance shall possess all the powers, perform all the  
2 duties, and be subject to all the obligations now provided for by law and conferred upon  
3 the Auditor of State, or to which said Auditor is now subject in relation to insurance com-  
4 panies and to the supervision thereof, so that every power and duty now conferred upon the  
5 Auditor of State in relation to insurance companies and banks and their supervision, shall,  
6 from and after the appointment and qualification of such Commissioner be transferred and  
7 conferred upon such Commissioner.

SEC. 23. All acts and parts of acts inconsistent with any of the provisions of this act are  
2 hereby repealed.

SEC. 24. This act being deemed of immediate importance shall take effect upon its publi-  
2 cation in the Iowa State Register and Des Moines Leader, papers published at Des Moines,  
3 Iowa.